Imperial Community College District Actuarial Study of Retiree Health Liabilities Under GASB 74/75 Valuation Date: June 30, 2019 Measurement Date: June 30, 2019

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Imperial Community College District Actuarial Study of Retiree Health Liabilities

PART I: EXECUTIVE SUMMARY

A. Introduction

paid OPEB benefits; employees who exceed the termination age for OPEB benefits, etc.

Several assumptions were made in estimating costs and liabilities under Imperial CCD's retiree health program. Further studies may be desired to validate any assumptions where there is any doubt that the assumption is appropriate. (See Appendices B and C for a list of assumptions and concerns.) For example, Imperial CCD should maintain a retiree database that includes – in addition to date of birth, gender and employee classification – retirement date and (if applicable) dependent date of birth, relationship and gender. It will also be helpful for Imperial CCD to maintain employment termination information – namely, the number of OPEB-eligible employees in each employee class that terminate employment each year for reasons other than death, disability or retirement.

E. Certification

The actuarial information in this report is intended solely to assist Imperial CCD in complying with Governmental Accounting Standards Board Accounting Statements 74 and 75 and, unless otherwise stated, fully and fairly discloses actuarial information required for compliance. Nothing in this report should be construed as an accounting opinion, accounting advice or legal advice. TCS recommends that third parties retain their own actuary

Retirement rates determine what proportion of employees retire at each age (assuming employees re

-	-	Certificated	-	-	Classified
	Total	Management	Certificated	Classified	Management
Active: Pre-65	\$15,041,600	\$558,288	\$7,265,022	\$6,510,335	\$707,955
Post-65	\$23,540,353	\$977,277	\$13,133,976	\$8,306,626	\$1,122,474
Subtotal	\$38,581,953	\$1,535,565	\$20,398,998	\$14,816,961	\$1,830,429
Retiree: Pre-65	\$2,401,134	\$149,270	\$273,200	\$1,757,908	\$220,756
Post-65	\$35,081,998	\$7,151,136	\$13,583,287	\$10,716,918	\$3,630,657
Subtotal	\$37,483,132	\$7,300,406	\$13,856,487	\$12,474,826	\$3,851,413
Grand Total	\$76,065,085	\$8,835,971	\$34,255,485	\$27,291,787	\$5,681,842
Subtotal Pre-65	\$17,442,734	\$707,558	\$7,538,222	\$8,268,243	\$928,711
Subtotal Post-65	\$58,622,351	\$8,128,413	\$26,717,263	\$19,023,544	\$4,753,131

Actuarial Present Value of Projected Benefit Payments at June 30, 2019

The APVPBP should be accrued over the working lifetime of employees. At any time much of it has not been "earned" by employees. The APVPBP is used to develop expense and liability figures. To do so, the APVPBP is divided into two parts: the portions attributable to service rendered prior to the measurement date (the past service liability or Total OPEB Liability (TOL) under GASB 74 and 75) and to service after the measurement date but prior to retirement (the future service liability).

The past service and future service liabilities are each accrued in a different way. We will start with the future service liability which is funded by the service cost.

C. Cost to Prefund Retiree Benefits

1. Service Cost

The average hire age for eligible employees is 35. To accrue the liability by retirement, the District would accrue the retiree liability over a period of about 25 years (assuming an average retirement age of 60). We applied an "entry age" actuarial cost method to determine funding rates for active employees. The table below summarizes the calculated service cost.

Service Cost Year Beginning July 1, 2019

		Certificated		Classified	
	Total	Management	Certificated	Classified	Management
# of Employees	240	19	133	78	10

Per

PART IV: "PAY AS YOU GO" FUNDING OF RETIREE BENEFITS

We used the actuarial assumptions shown in Appendix C to project the District's ten year retiree benefit outlay, including any implicit rate subsidy. Because these cost estimates reflect average assumptions applied to a relatively small number of participants, estimates for individual years are **certain** to be *in* accurate. However, these estimates show the size of cash outflow.

The following table shows a projection of annual amounts needed to pay the District's share of retiree health costs, including any implicit rate subsidy.

Year Beginning		Certificated			Classified
July 1	Total	Management	Certificated	Classified	Management

PART VI: APPENDICES

APPENDIX A: MATERIALS USED FOR THIS STUDY

We relied on the following materials to complete this study.

We used paper reports and digital files containing participant demographic data from the District personnel records.

We used relevant sections of collective bargaining agreements provided by the District.

APPENDIX B: EFFECT OF ASSUMPTIONS USED IN CALCULATIONS

While we believe the estimates in this study are reasonable overall, it was necessary for us to use assumptions which inevitably introduce errors. We believe that the errors caused by our assumptions will not materially affect study results. If the District wants more refined estimates for decision-making, we recommend additional investigation.

APPENDIX C: ACTUARIAL ASSUMPTIONS AND METHODS

Following is a summary of actuarial assumptions and methods used in this study. The District should carefully review these assumptions and methods to make sure they reflect the District

APPENDIX D: DISTRIBUTION OF ELIGIBLE PARTICIPANTS BY AGE

ELIGIBLE ACTIVE EMPLOYEES

Age Total

APPENDIX E: GASB 74/75 ACCOUNTING ENTRIES AND DISCLOSURES

This report does not necessarily include the entire accounting values. As mentioned earlier, there are certain deferred items that are employer-specific. The District should consult with its auditor if there are any questions about what, if any, adjustments may be appropriate.

GASB 74/75 include a large number of items that should be included in the Note Disclosures and Required Supplementary Information (RSI) Schedules. Many of these items are outside the scope of the actuarial valuation. However, following is information to assist the District in complying with GASB 74/75 disclosure requirements:

Paragraph 50: Information about the OPEB Plan

Most of the information about the OPEB plan should be supplied by Imperial CCD. Following is information to help fulfill Paragraph 50 reporting requirements.

Mortality Table	2014 CalPERS Retiree Mortality for Miscellaneous Employees
Disclosure	The mortality assumptions are based on the 2014 CalPERS
	Retiree Mortality for Miscellaneous Employees table created by
	CalPERS. CalPERS periodically studies mortality for
	participating agencies and establishes mortality tables that are
	modified versions of commonly used tables. This table
	incorporates mortality projection as deemed appropriate based on
	CalPERS analysis.
Mortality Table	2014 CalPERS Active Mortality for Miscellaneous Employees
Disclosure	The mortality assumptions are based on the 2014 CalPERS
	Active Mortality for Miscellaneous Employees table created by
	CalPERS. CalPERS periodically studies mortality for
	participating agencies and establishes mortality tables that are
	modified versions of commonly used tables. This table
	incorporates mortality projection as deemed appropriate based on
	CalPERS analysis.

52.c: <u>Experience Studies</u> Following are the tables the retirement and turnover assumptions are based upon. Inasmuch as these tables are based on appropriate populations, and that these tables are used for pension purposes, we believe these tables to be the most appropriate for the valuation.

Retirement Tables

Retirement Table	2009 CalSTRS Retirement Rates
Disclosure	The retirement assumptions are based on the 2009 CalSTRS
	Retirement Rates table created by CalSTRS. CalSTRS
	periodically studies the experience for participating agencies and
	establishes tables that are appropriate for each pool.

Retirement Table	2009 CalPERS Retirement Rates for School Employees
Disclosure	The retirement assumptions are based on the 2009 CalPERS
	Retirement Rates for School Employees table created by
	CalPERS. CalPERS periodically studies the experience for
	participating agencies and establishes tables that are appropriate
	for each pool.

Turnover Tables

Turnover Table	2009 CalSTRS Termination Rates
Disclosure	The turnover assumptions are based on the 2009 CalSTRS
	Termination Rates table created by CalSTRS. CalSTRS
	periodically studies the experience for participating agencies and
	establishes tables that are appropriate for each pool.

53.g: The following table shows the Net OPEB liability with a discount rate 1% higher and 1% lower than assumed in the valuation.

	Net OPEB Liability	Discount Rate 1% Lower \$77,708,341	Valuation Discount Rate \$67,543,958	Discount Rate 1% Higher \$59,409,130					
Paragraph 55:	Changes in the Net OPEB	<u>Liability</u>							
	Please see reconciliation on page 10.								
Paragraph 56:	Additional Net OPEB Liab	ility Information							
	The following information is intended to assist Imperial CCD to comply with Paragraph requirements.								

56.a: The valuation date is June 30, 2019.

APPENDIX F: DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

EXPERIENCE GAINS AND LOSSES

				Increase (Decrease) in OPEB Expense Arising from the Recognition of Effects of Experience Gains and Losses (Measurement Periods)							
Measurement Period	Experience (Gain)/Loss	Original Recognition Period (Years)	Amounts Recognized in OPEB Expense through 2018	2019	Amounts to be Recognized in OPEB Expense after 2019	2020	2021	2022	2023	2024	Thereafter

INVESTMENT GAINS AND LOSSES

			Investment Gains and Losses (Measurement Periods)								
Measurement Period	Investment (Gain)/Loss	Original Recognition Period (Years)	Amounts Recognized in OPEB Expense through 2018	2019	Amounts to be Recognized in OPEB Expense after 2019	2020	2021	2022	2023	2024	Thereafter
Net Increase (Decrease) in OP	EB Expense	\$0	(\$11,077)	(\$44,304)	(\$11,077)	(\$11,077)	(\$11,077)	(\$11,073)	\$0	\$0

Increase (Decrease) in OPEB Expense Arising from the Recognition of Effects of

participation rate results in lower service cost and a TOL. The participation rate often is related to retiree contributions.

Retirement Rate:The proportion of active employees who retire each year. Retirement rates are
usually based on age and/or length of service. (Retirement rates can be used in
conjunction with th